

LEEDS LOCAL ACCESS FORUM

Meeting to be held in Civic Hall, Leeds on
Tuesday, 13th July, 2010 at 6.30 pm

MEMBERSHIP

Willison (Chair) - User of local rights of way
Mr P Maude - User of local rights of way
Mr S Wood - User of Local Rights of Way
Mr J Pearlman - User of Local Rights of Way
Mrs L Boadle - User of Local Rights of Way
C Fox - LCC
J Illingworth - LCC

A G E N D A

1 ELECTION OF CHAIR AND VICE CHAIR - LEEDS LOCAL ACCESS FORUM

To seek nominations for the appointment of Chair and Vice Chair of the Leeds Local Access Forum

(Members wishing to put forward nominations should contact the Clerk to the Forum in advance of the meeting)

2 CHAIR'S OPENING REMARKS

To receive the Chair's opening remarks.

3 APOLOGIES FOR ABSENCE

To receive apologies for absence (if any).

4 DECLARATIONS OF INTEREST

In accordance with Regulation 6(8) of the Local Access Forums (England) Regulations 2007 Members of the Forum are required to declare any direct or indirect interests. A direct or indirect interest might reasonably be regarded as one which might affect a Member's well being, financial position, or business (direct) or that of a relative or friend (indirect) to a greater extent than that of other council tax payers, ratepayers or other inhabitants of the area.

5 MINUTES OF THE LAST MEETING

1 - 6

To consider the minutes of the last meeting of the Leeds Local Access Forum held on 4th February 2010

(Copy attached)

6 MATTERS ARISING

To consider any matters arising from the minutes.

7 REPORT ON MODIFICATION ORDERS

7 - 10

To consider a report by the Assistant Chief Executive (Corporate Governance) setting out the results of six Definitive Map Modification Order applications determined by the Countryside and Access Manager on 22nd January 2010

(Report attached)

8	DOG CONTROL ORDERS	11 - 16
	To consider a report by the Director of Environment and Neighbourhoods seeking the views of Forum Members on the proposed introduction of Dog Control Orders in the City.	
	(Report attached)	
9	REVIEW GATING ORDERS	17 - 44
	To consider a report by the Chief Highway's Officer recommending the continuation of Gating Orders No.19 as recommended by East North East Homes and Leeds Community Safety for a minimum of 12 months and to then seek a further review in August 2011	
	(Report attached)	
10	REGIONAL ACCESS FORUM - 17TH MAY 2010	45 - 48
	To receive the minutes of the Regional Access Forum held on 17 th May 2010	
	(Copy attached)	
11	REGIONAL LAF EVENT - 25TH MARCH 2010	49 - 52
	To receive notes of the Regional LAF Event held on 25 th March 2010	
	(Information attached)	
12	REVIEW OF THE ENGLAND ACCESS FORUM	53 - 54
	To receive correspondence from Natural England requesting LLAF's views on the Review of the England Access Forums	
	(Correspondence attached)	
13	PUBLICATION OF DEFINITIVE MAP FOR THE "EXCLUDED AREA", TOGETHER WITH LEGAL EVENT MODIFICATION ORDER	
	To receive an update officers on the publication of Definitive Map for the Excluded Area, together with Legal Event Modification Orders	
	(Verbal report)	
14	RIGHTS OF WAY IMPROVEMENT PLAN UPDATE	
	To receive an update of the Right of Way Improvement Plan	
	(Verbal Report)	
15	THE WEST LEEDS GATEWAY SUPPLEMENTARY PLANNING DOCUMENT	55 - 58
	(Summary Report attached)	

16 **NATURAL ENGLAND STEPPING FORWARD REPORT**

Verbal update to be provided at the meeting

17 **SITE VISIT**

To consider possible site visit(s) locations

Leeds Local Access Forum

Thursday, 4th February, 2010

PRESENT: Dr M Willison in the Chair

Mr. P. Maude, Mr J Pearlman, Mr S Wood,
Councillor C Fox and Councillor
J Illingworth

IN

ATTENDANCE:

- Mr. K. Bell, Legal Services
- Mr. R. Brookes, Principal Development Officer
- Mr. R. Buckenham, Assistant Countryside and Access Manager
- Miss. L. Pilgrim, Governance Services

40 APOLOGIES FOR ABSENCE

There were no apologies for absence.

41 CHAIR'S OPENING REMARKS

The Chair noted that there were a number of items on the agenda and Members were asked to focus on the main points which the Forum was concerned with.

42 DECLARATIONS OF INTEREST

There were no interests declared.

43 MINUTES OF THE LAST MEETING

The minutes of the last meeting of the Leeds Local Access Forum held on 1st December 2009 were approved as a correct record subject to the amendment to minute 33 that the alley gate was to be paid for by the local Area Management Board and that the local authority were trialling a self closing mechanism to the gates.

RESOLVED - That the minutes be approved subject to the above amendments.

44 MATTERS ARISING

Following the last meeting the Secretary had circulated details of the alley gates in place in Leeds which had been provided by the Alley-Gating Coordinator. The Chair noted that from the information provided there were 40 alley-gates in place without Gating Orders. The Alley-gating Coordinator informed Members that the intention was to revisit these 40 alley-gates and submit an application for a Gating Order however this programme had been limited by the availability of staff.

RESOLVED - That the update be noted.

45 REVIEW OF GATING ORDERS

The Forum were in receipt of three reports from the Alleygating Coordinator in relation to reviews conducted on Gating Orders in place at Nancroft Mount (Armley), Back Nowell Place/Back Nowell Mount (Gipton and Harehills) and Oakham Way (Killingbeck and Seacroft).

Nancroft Mount

The Forum first considered the Review for Nancroft Mount and noted the information contained in the table of considerations. Crime in the area had decreased in the twelve months preceding the installation of the alley-gates and the alley-gates had been strongly supported by the local residents. There were approximately 20 properties which backed on the gated area all of which had been consulted during the Review process. The consultation received 10 responses all in favour of maintaining the gates. When the Gating Order was initially installed one landowner had objected to the Order however in the latest consultation round the landowner had responded favourably to the alley-gates.

The following issues were addressed in questions:

- The Alley-Gating Coordinator hoped that the crime statistics could be further improved in the future however this was reliant on staffing levels.
- When looking at designs to the alley-gates 6-7 years ago Officers had considered access through the gates for the disabled or those with restricted mobility. There had been no complaints to officers regarding access through any of the gates.
- The issue of self-closing mechanisms was being trialled by the local authority although there were a number of outstanding issues including health and safety concerns which needed to be addressed.
- The alley-gate for Nancroft Mount had been designed by two of the residents adjoining the gates.
- All alley-gates were galvanised however there was a budget for maintenance. All future Gating Orders would be costed with an £107 five year maintenance figure which would be held in a central pot. It was anticipated that this pot would cover the costs of maintenance for the five year period and beyond.
- Members suggested that Officers should consider the Authority's obligations under the Disability Discrimination Act when considering the suitability of gates.

Back Nowell Place/Back Nowell Mount

In relation to the Gating Order already in place in this area crime within the gated area had decreased. There had been an issue with one resident who continually left the gate open but this had been resolved. Whilst there were still problems within the area agencies were working together to carry out improvements. Following a recent

visit to the area the level of fly tipping within the gated area had decreased which had impacted on the perception of the area.

The following issues were addressed in questions:

- There was no evidence to suggest that there had been a displacement of crime within the surrounding areas.
- There were concerns that there had been an increase in anti-social behaviour which Members were advised that there were a small number of families who were a cause for concern. It was also noted that it was possible that the recording methods could be responsible for the increasing levels.
- The residents had been advised that if the gate continued to be left open then it would be removed.

Oakham Way

The Alleygating Co-Ordinator informed Members that Oakham Way was an example of bad development and bad practice in terms of design and crime prevention. The design of the estate included a thoroughfare. Which cars could drive down. There had been a problem of anti-social behaviour relating to youths congregating in the area which had decreased since the gates had been installed.

The following issues were raised in questions:

- The highway had been adopted and had bollards.
- The path had been designed to allow residents access to Osmondthorpe Road however it had been used as access for criminals.
- Members suggested that a wider map of the area should be included in the Gating Order reports.
- The postal consultations had received a fair level of responses which led to a public meeting. Residents welcomed the gate however there was a concern regarding access to the path from nearby streets and the distribution of keys had been widened. Others streets who did not have access to the key still had a reasonable alternative access route which was slightly longer but resident could request a key.

In considering the reports the Forum agreed to support the recommendations of the Alley-Gating Co-Ordinator subject to the comments made above.

RESOLVED - That the recommendations be supported.

46 NATURAL RESOURCES AND WASTE: LEEDS LOCAL DEVELOPMENT FRAMEWORK

The Forum considered a consultation on Natural Resources and Waste which formed part of the Leeds Local Development Framework. In considering the consultation document the Forum resolved to only respond to the sections which were within the forum's remit. The following responses would be made to the consultation:

Question

Draft minutes to be approved at the meeting
to be held on Tuesday, 18th May, 2010

1	Yes
2	Yes
3	Yes
4	Yes
5	Yes
6	Yes
7	Yes
8	No response
9	No response
10	No response
11	No response
12	No response
13	No response
14	Yes
15	No response
16	No response
17	No response

Further comments

Para 1.20 - UDP Policy N10 Public Rights of Way and Development should be added to the table. It is relevant to all chapters.

Policy Land 4 - In relation to wharves, every opportunity, where possible should be taken to provide walkways and cycleways.

Policies Minerals 1, 2, 4 & 6 - Any development of safeguarded areas or extensions of safeguarded sites should seek, where appropriate, to maintain and enhance the public right of way network.

Policy Minerals 9a - The LLAF agrees that alternative uses for quarries should be considered. Opportunities should be sought on restoration to enhance the rights of way network by adding new paths and the retention of any diverted paths. The LLAF supports the examples cited in the Policy.

Paras 4.9 - 4.12 - The LLAF would welcome, wherever possible, the incorporation of footpaths on top of flood defences.

Policy Energy 2 - The LLAF suggests the addition of recreation to the bullet list, in particular, in relation to public rights of way and users thereof.

General comment - Any development should have regard to the statutory Rights of Way Improvement Plan (RoWIP), prepared in accordance with section 60 of the Countryside and Rights of Way Act 2000 and adopted by the Council in 2009.

RESOLVED - That the above response be given in response to the consultation.

47 Disability Discrimination Act 1995 and Structures on Rights of Way

The Forum received a copy of the draft document on the Disability Discrimination Act 1995 and structures (gates, gaps & stiles) on Rights of Way. The Countryside and Rights of Way Officers provided Members with an overview of the Good Practice Note which reiterated a variety of points. Members welcomed the document but noted that the requirements of the DDA could sometimes conflict with maintaining the inherent characteristics of some gates and stiles. Members suggested that Officer should bring to the Forum the Authority's policy on gates, stiles and DDA in the future. Officers noted that the document did not include any commitments which would be impossible for the Authority to introduce or comply with. Members suggested that a level of public consultation in relation to style and accessibility of stiles or gates should be considered by the Authority.

RESOLVED - That the document be noted and that policies relating to stiles, gates and the DDA be brought to the Forum in the future.

48 LOCAL TRANSPORT PLAN AND ROWIP INTEGRATION: GOOD PRACTICE NOTE

The Forum noted another Good Practice document from Natural England in relation to the integration of the Local Transport Plan and the Rights of Way Improvement Plan. Officers noted that the deadline for integration was April 2011 but there had been little contact between the Departments at this stage. Despite the integration of the two policies there would still be funding issues in relation to the works incorporated under the ROWIP. Members suggested that an appropriate level officer was invited to a future meeting of the Forum to discuss this matter further.

RESOLVED - That the document be noted and that an appropriate level officer be invited to a future meeting of the Forum to discuss the Integration of the ROWIP and Local Transport Plan.

49 RIGHTS OF WAY CIRCULAR

The Forum received the latest version of the Rights of Way Circular 01/09 which had recently been revised. Officers noted that the new document was easier to read than previous documents and para. 4.35 provided a change of opinion on the use of paths wrongly recorded on the definitive map.

RESOLVED - That the document be noted.

50 RIGHTS OF WAY UPDATE

The Countryside and Access Manager provided Members with an update on rights of way issues in Leeds. The Forum noted that the Authority anticipated that during the summer a map of the Excluded area would be published. Work would then be completed to look at the List of Streets and to include these to the Definitive Map. It was hoped that maps could be consolidated into one map and that paths could be renumbered. In relation to the online version of the Definitive Map the Parks and Countryside Team were in the process of bidding for funding to purchase a

countryside management system which would not only provide officers with an integrated database but would assist with publishing the Definitive Map online.

In relation to St. Aidan's officers had continued to discuss the suitability of a particular path with UK Coal. A recent development meant that UK Coal had agreed to create a more level path. Progress had been made on Skelton Lake footbridge with a costed design in place however the work was yet to be completed. Legal orders had still not been made in relation to the paths however there was a September 2010 deadline for opening.

An application had been made for a Pegasus crossing on the A647 however a decision was yet to be made.

A bridleway resurfacing scheme would take place in Breary Marsh in March thanks to funding from the local Area Committee.

The Adel Dam disabled access path had opened and officers were looking at complimenting the existing paths to ensure wheelchair and pushchair access.

RESOLVED - That the update be noted.

51 DATE, TIME AND ITEMS FOR THE NEXT MEETING

The date and time of the next meeting was confirmed as 18th May 2010 at 18:30.

REPORT TO LEEDS LOCAL ACCESS FORUM

Meeting 13th July 2010

Report regarding the result of six Definitive Map Modification Order applications determined by the Countryside and Access Manager on 22nd January 2010

Report prepared by Ken Bell of Legal, Licensing and Registration

1. Leeds City Council is the Surveying Authority for the Leeds Metropolitan District and is responsible for maintaining the Definitive Map and Statement covering the area.
2. A number of applications have been made to the council to modify the Definitive Map and Statement and six such applications were determined by the Countryside and Access Manager on 22nd January 2010.
3. The applications considered were in respect of the following ways:
 - (i) an alleged footpath at Mill Lane to Forest Bank, Gildersome;
 - (ii) an alleged footpath adjacent to Ringshaw Beck, Drighlington;
 - (iii) an alleged footpath off Greenbank Avenue, Horsforth;
 - (iv) an alleged bridleway at Quarry lane, Bracken Park, Scarcroft;
 - (v) an alleged footpath from Woollin Crescent to footpath 108 Haigh Wood, East Ardsley; and
 - (vi) an alleged byway open to all traffic on part of footpath no. 1 Pudsey at Horsforth New Road slip road to Rodley.
4. The result of the applications were as follows:
5. Mill Lane to Forest Bank, Gildersome

Having considered the report of Robin Carr Associates, public rights of way consultants, employed by Leeds City Council and having been made aware of the law and sources of documentary and user evidence investigated including the oral evidence of an adjacent landowner, the Countryside and Access Manager was satisfied that a twenty year period of enjoyment had occurred and therefore authorised the making of a Modification Order in accordance with section 53 of the Wildlife and Countryside Act 1981.

The making of the Modification Order has been delayed because the occupier of the land is going to apply for a Diversion Order. This would allow the Council to make the Diversion Order and Modification Order concurrently making better use of staff time and resources and allowing the public and users an opportunity to consider the Orders together.

6. Footpath adjacent to Ringshaw Beck, Drighlington

Having considered the report of an officer of the Council's Public Rights of Way section and having been made aware of the law and sources of documentary and user evidence investigated including the oral evidence of the landowner, the Countryside and Access Manager, on a balance of probability, did not accept that the claimed routes existed as public footpaths. In the circumstances it was not considered appropriate to make a Modification Order in accordance with section 53 of the Wildlife and Countryside Act 1981.

No appeal has been received to that decision.

7. Greenbanks Avenue to Church Avenue, Horsforth

Having considered the report of an officer of the Council's Public Rights of Way section and having been made aware of the law and sources of documentary and user evidence investigated, the Countryside and Access Manager was satisfied that a twenty year period of enjoyment had occurred and therefore authorised the making of a Modification Order in accordance with section 53 of the Wildlife and Countryside Act 1981.

The Order was made and advertised on 1st April 2010 and the statutory period for representations or objections expired on 17th May 2010. There have been three objections received.

8. Quarry Lane, Bracken Park, Scarcroft

Having considered the report of an officer of the Council's Public Rights of Way section and having been made aware of the law and sources of documentary and user evidence investigated, and having heard from several adjacent landowners and the Clerk to the Parish Council, the Countryside and Access Manager was satisfied that a twenty year period of enjoyment had occurred for the way to be a bridleway and therefore authorised the making of a Modification Order in accordance with section 53 of the Wildlife and Countryside Act 1981.

The Order was made and advertised on 9th April 2010 and the statutory period for representations or objections expired on 24th May 2010. There have been no objections received.

9. Woollin Crescent to Footpath 108 Haigh Wood, East Ardsley

Having considered the report of Robin Carr Associates, public rights of way consultants, employed by Leeds City Council and having been made aware of the law and sources of documentary and user evidence investigated including the landowner, a member of the public and a local councillor, the Countryside and Access Manager was satisfied that a twenty year period of enjoyment had occurred in respect of part of the claimed path, part of the application being rejected, and therefore

authorised the making of a Modification Order in respect of part in accordance with section 53 of the Wildlife and Countryside Act 1981. A notification of intention to appeal was received by DEFRA against the decision to reject part of the application and they are contacting the proposed appellant to ascertain whether the communication received by them should be regarded as being an appeal.

The Order was made and advertised on 9th April 2010 and the statutory period for representations or objections expired on 24th May 2010. There have been no objections received.

10. Part of footpath no. 1 Pudsey at Horsforth New Road slip road to Rodley

Having considered the report of Robin Carr Associates, public rights of way consultants, employed by Leeds City Council and having been made aware of the law and sources of documentary and user evidence investigated the Countryside and Access Manager was satisfied on the balance of probabilities that a restrictive byway subsists and therefore authorised the making of a Modification Order in accordance with section 53 of the Wildlife and Countryside Act 1981.

The Order was made and advertised on 16th April 2010 and the statutory period for representations or objections expired on 31st May 2010. No objections have been received.

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Originator:
Stacey Campbell
Tel: 2243470

Report of the Director of Environment and Neighbourhoods

Report to the Leeds Local Access Forum

Date: 13th July 2010

Subject: Dog Control Orders

Electoral Wards Affected: ALL <input checked="" type="checkbox"/> Ward Members consulted (referred to in report)	Specific Implications For: Equality and Diversity <input type="checkbox"/> Community Cohesion <input type="checkbox"/> Narrowing the Gap <input type="checkbox"/>	
Council Function <input type="checkbox"/>	Delegated Executive Function available for Call In <input checked="" type="checkbox"/>	Delegated Executive Function not available for Call in Details set out in the report <input type="checkbox"/>

Executive Summary

This report provides information to Leeds Local Access Forum with regards to the Council's proposals to introduce Dog Control Orders in the City.

1.0 Purpose Of This Report

1.1 To seek feedback on the proposals to introduce Dog Control Orders across the City and inform the Leeds Local Access Forum of the consultation process with regards to these proposals.

2.0 Background Information

2.1 During 2008/2009, the Scrutiny Board (Environment and Neighbourhoods) conducted a review on the Enforcement of Dog Fouling and issued a Statement in February 2009 setting out its conclusions and recommendations. One of the recommendations stipulated exploring the use of Dog Control Orders in the City.

2.2 Dog Control Orders are available under Section 55(1) of the Clean Neighbourhoods & Environment Act 2005, which states:-

“A primary or secondary authority may in accordance with this Chapter make an order providing for an offence or offences relating to the control of dogs in respect of any land in its area to which this Chapter applies.”

At present, Leeds has one Control Order in place and this relates to dog fouling.

- 2.3 There are a number of additional control orders that can be created under Section 55 of the Act. These are:-
- 2.4.1 **Dog on Lead** (ensuring a dog is kept on a lead at all times).
 - 2.4.2 **Dog on Lead by Direction** (offence of not putting a dog on a lead when directed by an authorised officer).
 - 2.4.3 **Dog Exclusion** (offence of permitting a dog to enter land from which it is excluded).
 - 2.4.4 **Dog Specified Maximum** (offence of taking more than a specified number of dogs on to land).
- 2.4 Currently, where a person is found committing an offence of dog fouling, they will be issued with a fixed penalty notice. If they fail to pay the fixed penalty, the council will prosecute them for the offence. Such an offence is punishable upon conviction by a maximum fine of up to £1000.
- 2.5 A Multi Agency Project Board was set up to consider options for adopting Dog Control Orders and to develop an action plan for progressing the Orders. The Board is made up of representatives from Health and Environmental Action Service, Legal Services, Environmental Services (Streetscene), Education Leeds and Strategic Landlord (on behalf of the ALMO's).
- 2.6 Due to resource constraints faced by all Project Board Members, it was determined that Dog Control Orders will be implemented in a two stage process, to facilitate early delivery of the overall project. Phase 1 of the project will include the following proposals:-
- 2.6.1 **Dog Specified Maximum** – The Council is proposing to limit the number of dogs walked by an individual to 6.
 - 2.6.2 **Dog on Leads By Direction Order** - This order will be underpinned by staff guidance stipulating the circumstances when a Direction would be given, for example if a dog was causing a nuisance.
 - 2.6.3 **Dog Exclusion Orders**- The city wide schedule can be found on the Council's website and is also attached to this report as Appendix 1.
- 2.7 The timescale for Phase One of the project will be winter 2010. Phase Two will be considered in summer 2011.
- 2.8 Prior to introducing any Dog Control Orders, the legislation stipulates that Local Authorities must undertake a minimum 6 week consultation process. The authority also advertises its intention in the media. To facilitate the consultation process, Health and Environmental Action Service has developed a website (www.leeds.gov.uk/dogs) which contains information on the proposals and an online survey for responses to the consultation. Hard copies of the survey are also available if needed. The website will be promoted through the media and a poster campaign.

3.0 Main Issues

- 3.1 Where a person is found committing an offence in breach of a dog control order they may be issued with a fixed penalty notice. If they fail to pay the fine, the council will prosecute them for the offence. Such an offence is punishable upon conviction by a maximum fine of up to £1000. The Council will also apply to the Courts for costs, though this is at the discretion of the courts.
- 3.2 The outcome of the consultation process will shape the proposals and determine a way forward with the Orders. The proposals are completely new to the City and are therefore likely to stimulate contrasting views, from both dog owners and none dog owners. The Council will assess and consider the responses through the Project Board, balancing any views with the overall project objective of promoting responsible dog ownership.
- 3.3 The Dog Specified Maximum Control Order proposal may encourage responses from Dog Walking Businesses in the City, however ad-hoc feedback to date has noted that most businesses of this type currently do not walk more than four dogs at one time, due to difficulties controlling the dogs and picking up faeces.

4.0 Implications for Council Policy and Governance

- 4.1 The decision to implement any Orders would through Delegated Executive Function.

5.0 Legal and Resource Implications

- 5.1 Adopting the new legislation has legal implications and the Section Head of Regulatory and Enforcement in the Council's Legal Services section is steering this aspect of the project.
- 5.2 There are resource and financial implications identified around signage for the Orders. Also, any orders agreed upon will be enforced by existing members of staff – no additional resources have been identified to enforce the orders.
- 5.3 As referred to in 2.6 above, the Dog Control Order Project has been split into two phases. It is proposed, in Phase 2, to consider extending Exclusion Orders to cover other land affected by dog fouling, such as Schools and Sports Pitches. However due to the vast amount of areas that could potentially be affected by such proposals, more time is required to identify the land and consider options for signing such land, as some land of this type does not have obvious boundaries.
- 5.4 Proposals to identify land where dogs have to be kept on leads at all times will also be explored under Phase 2 of the project.

6.0 Conclusions

- 6.1 The proposals for the Orders are part of a Responsible Dog Ownership scheme being promoted by the Council. The problems created by irresponsible dog ownership, such as dog fouling and stray dogs, can be tackled using Dog Control Orders.

7.0 Recommendations

- 7.1 The Leeds Local Access Forum are asked to note and consider the proposals for Dog Control Orders contained within this report and are also invited to offer any comments on the proposals.

P&C Site Name	Playground Name	Wedge	Ward Name
Temple Newsam Estate	Home Farm	Outer East	Temple Newsam
Temple Newsam Estate	Temple Newsam Playground	Outer East	Temple Newsam
Middleton Park	Middleton Park Playground	Inner South	Middleton Park
Roundhay Park	Roundhay Park Playground	Inner North East	Roundhay
Lotherton Hall Estate	Lotherton Hall Playground	Outer North East	Harewood
Springhead Park	Springhead Park Playground	Outer South	Rothwell
Kirkstall Abbey Estate	Kirkstall Abbey Playground	Inner North West	Kirkstall
Bramley Falls Wood Park	Bramley Falls Wood Playground	Inner West	Bramley & Stanningley
Cross Flatts Park	Cross Flatts Park Playground	Inner South	Beeston & Holbeck
Cross Flatts Park	Cross Flatts Park Jnr Playground	Inner South	Beeston & Holbeck
Woodhouse Moor Park	Little Moor Playground	Inner North West	Hyde Park & Woodhouse
Woodhouse Moor Park	Woodhouse Moor Playground	Inner North West	Hyde Park & Woodhouse
Meanwood Park	Meanwood Park Playground	Inner North East	Moortown
Maggie Lane	Millbeck Approach	Inner South	Morley South
Maggie Lane	Wide Lane	Inner South	Morley South
East End Park	East End Park Playground	Inner East	Burmantofts & Richmond Hill
Tarnfield Park, Yeadon	Tarnfield Park Playground	Outer North West	Otley & Yeadon
Armley Park	Armley Park Playground	Inner West	Armley
Bramley Park	Bramley Park Playground	Inner West	Bramley & Stanningley
Farmley Hall Park	Farmley Hall Playground	Outer West	Farmley & Wortley
Beggars Hill	Elland Road/Beggars Hill Playground	Inner South	Beeston & Holbeck
Becketts Park	Beckett Park Playground	Inner North West	Weetwood
Wharfemeadows Park, Otley	Wharfemeadows Park Playground	Outer North West	Otley & Yeadon
Cragside Recreation Ground	Cragside Rec Playground	Inner North West	Kirkstall
Potternewton Park	Potternewton Park Playground	Inner North East	Chapel Allerton
Horsforth Hall Park	Horsforth Hall Playground	Outer North West	Horsforth
Horsforth Hall Park	Hippo Horsforth Playground	Outer North West	Horsforth
Western Flatts Cliff Park	Western Flatts Park Playground	Outer West	Farmley & Wortley
New Wortley Recreation Ground	New Wortley Rec Playground	Outer West	Farmley & Wortley
Harehills Park	Harehills Park Playground	Inner East	Gipton & Harehills
Farfield Recreation Ground	Farfields Rec Playground	Outer West	Calverley & Farsley
Heritage Village POS	Heritage Village	Outer South	Ardley & Robin Hood
Queens Park, Pudsey	Queens Park Playground	Outer West	Pudsey
Hunslet Moor	Hunslet Moor Playground	Inner South	City & Hunslet
Stanningley Park	Stanningley Park Playground	Inner West	Bramley & Stanningley
Shadwell Lane/Osprey Grove	Shadwell POS Playground	Outer North East	Alwoodley
Holbeck Moor	Holbeck Moor Playground	Inner South	Beeston & Holbeck
Meanwood Hospital POS	Meanwood Park Hospital	Inner North East	Moortown
John O'Gaunts Recreation	John O Gaunts Com Centre Playground	Outer South	Rothwell
Dartmouth Park	Dartmouth Park Playground	Outer South	Morley South
Burley Park	Burley Park Playground	Inner North West	Kirkstall
Potternewton Playing Fields	Scott Hall Grove	Inner North East	Chapel Allerton
Rodley Park Recreation Ground	Rodley Rec Playground	Inner West	Bramley & Stanningley
Chapel Allerton Park	Chapel Allerton Playground	Inner North East	Chapel Allerton
Allerton Bywater Sports Ground	Allerton Bywater Playground	Outer East	Kippax & Methley
Manston Park	Manston Park Playground	Outer East	Cross Gates & Whinmoor
Holt Lane POS	Holt Lane Playground	Outer North West	Adel & Wharfedale
Woodlesford Park	Lawrence Villa Playground	Outer South	Rothwell
Glebelands Rec, Ninelands Lane	Glebelands Rec Playground	Outer East	Garforth & Swillington
Scatcherd Park	Scatcherd Park Playground	Outer South	Morley South
Hunslet Lake	Hunslet Lake Playground	Inner South	City & Hunslet
Hembrigg Recreation	Hembrigg Park Playground	Outer South	Morley South
Pudsey Park	Pudsey Park Playground	Outer West	Pudsey
Ebors POS	Oxton Way Playground	Inner East	Burmantofts & Richmond Hill
Micklefield Park, Rawdon	Micklefield Park Playground	Outer North West	Guiseley & Rawdon
Tyersal Park	Tyersal Park Playground	Outer West	Pudsey
Ouzlewell Green P.O.S	Ouzlewell Green Playground	Outer South	Ardley & Robin Hood
Calverley Park (Victoria Park)	Victoria Park Playground	Outer West	Calverley & Farsley
Brookfield Recreation Ground	Brookfield Gardens Playground	Outer West	Calverley & Farsley
Hesketh Recreation Ground	Hesketh Rec Playground	Outer South	Morley South
Garnetts Field	Riverdale Road Playground	Outer North West	Otley & Yeadon
Pepper Road Recreation Ground	Pepper Road Playground	Inner South	City & Hunslet
Glencoe Estate	Glencoe Kippax	Outer East	Garforth & Swillington
Churwell Park	Churwell Park Playground	Outer South	Morley North
Rising Sun POS	Wolseley Road Playground	Inner North West	Kirkstall
The Bumps	The Bumps Playground	Inner North East	Roundhay
Barley Hill Park	Barley Hill Rec Playground	Outer East	Garforth & Swillington
Crag Lane	King Lane Playground	Outer North East	Alwoodley
Beckhill Grove	Beckhill Play Area	Inner North East	Chapel Allerton
Grove Hill Park, Otley	Grove Hill Playground	Outer North West	Otley & Yeadon
Ring Road Middleton	Middleton Way	Inner South	Middleton Park
Kirk Lane Park	Kirk Lane Park Playground	Outer North West	Guiseley & Rawdon
Windmill Road Rec.	Windmill Road Rec Playground	Inner South	Middleton Park
Farsley Recreation Ground	Farsley Rec Playground	Outer West	Calverley & Farsley
Banstead Park	Banstead Park Playground - Senior	Inner East	Gipton & Harehills
Banstead Park	Banstead Park Playground - Toddler	Inner East	Gipton & Harehills
Barnsdale Road POS	Junction Rec Playground	Outer East	Kippax & Methley
Silk Mill Bank	Silk Mills Playground	Inner North West	Weetwood
Sandford Road	Sandford Road Playground	Inner North West	Kirkstall

Buslingthorpe Recreation Grd	Norma Hutchinson Park Playground	Inner North East	Chapel Allerton
Cranmer Bank Recreation Ground	Cranmer Bank Playground	Outer North East	Alwoodley
P&C Site Name	Playground Name	Wedge	Ward Name
Grove Road Recreation (Hunslet)	Church Street Playground	Inner South	City & Hunslet
Hainsworth Park	Hainsworth Park Playground	Outer West	Calverley & Farsley
Ley Lane	Lay Lane Playground	Inner West	Armley
Chatsworth Recreation Ground	Chatsworth Rec Playground	Outer West	Calverley & Farsley
Hovingham Avenue POS	Hovingham Avenue Playground	Inner East	Gipton & Harehills
Tennant Hall POS	Tennant Hall Playground - Senior	Inner North West	Hyde Park & Woodhouse
Tennant Hall POS	Tennant Hall Playground - Junior	Inner North West	Hyde Park & Woodhouse
Weston Drive Rec	Weston Drive Park	Outer North West	Otley & Yeadon
Sharpe Lane Rec, Jarvis Walk	Sharpe Lane Rec Playground	Outer South	Ardsley & Robin Hood
Deepdale Community Centre	Deepdale Playground	Outer North East	Wetherby
Saville Road Recreation Ground	Saville Road Playground	Outer East	Kippax & Methley
Burley Lodge	Burley Lodge Playground	Inner North West	Hyde Park & Woodhouse
Carlton Rec. Shayfields	Queens Street Playground	Outer South	Rothwell
Barwick Pos	Barwick In Elmets Playground	Outer North East	Harewood
Firthfield POS	Firthfields Playground	Outer East	Garforth & Swillington
Drighlington Moor Park	Drighlington Rec Playground	Outer South	Morley North
Newall Playground POS	Newall Playground	Outer North West	Otley & Yeadon
Wellcroft	Wellcroft	Outer North West	Otley & Yeadon
Reginald Terrace	Reginald Terrace Playground	Inner North East	Chapel Allerton
Torre Pocket Park	Torre Pocket Park Playground	Inner East	Burmantofts & Richmond Hill
Cliffe Terrace	Vandicourt Playground	Outer East	Kippax & Methley
Blands Recreation Ground	Blands Rec Playground	Outer East	Kippax & Methley
Moor Knoll Lane	Moor Knoll Lane Playground	Outer South	Ardsley & Robin Hood
Gildersome Park	Gildersome Park Playground	Outer South	Morley North
Caxton Road	Caxton Road Playground	Outer North West	Otley & Yeadon
Layton Avenue (Jubilee Hall)	Layton Avenue Playground	Outer North West	Horsforth
Gipton Square	Gipton Square	Inner East	Gipton & Harehills
Oatland Drive POS	Oatland Drive Playground	Inner North West	Hyde Park & Woodhouse
Craymore Rise	Cranmore Rise	Inner South	Middleton Park
Hawthorn Crescent POS	Marshall Street Playground	Outer North West	Otley & Yeadon
Chandos Gardens	Chandos Gardens Playground	Inner North East	Roundhay
Brigshaw Recreation Ground	Brigshaw Rec Playground	Outer East	Kippax & Methley
Nethermoor Park, Guiseley	Nethermoor Park, Guiseley	Outer North West	Guiseley & Rawdon
Saxton Gardens (Railway St)	Saxton Gardens Playground	Inner East	Burmantofts & Richmond Hill
Benson Court	Benson Court Playground	Inner North West	Hyde Park & Woodhouse
Thorpe Lower Lane POS	Nottingham Close	Outer South	Ardsley & Robin Hood
Holywell Lane Park	Holywell Lane Playground	Outer North East	Harewood
Camberley Way POS	Earlwood Chase	Outer North West	Pudsey
Lothouse Recreation Ground	Lothouse Rec Playground	Outer South	Ardsley & Robin Hood
Neville Road POS	Neville Road Playground	Outer East	Temple Newsam
Park Lane Recreation Ground	Park Lane Playground	Outer East	Kippax & Methley
Coney Moor Recreation Ground	Coney Moor Playground	Outer East	Kippax & Methley
Henshaw Oval POS	Henshaw Oval Playground	Outer North West	Otley & Yeadon
Trentham Street POS	Trentham Street Play Area	Inner South	City & Hunslet
Railway Terrace POS	Railway Terrace POS	Outer South	Ardsley & Robin Hood
Baines Terrace POS	Baines Terrace Playground	Outer South	Rothwell
	Forest Ridge Playground	Outer South	Ardsley & Robin Hood
	Lindsey Gardens	Inner East	Burmantofts & Richmond Hill
	Scholes Playground	Outer North East	Harewood
	Cookridge Lane Playground	Outer North West	Adel & Wharfedale
	Low Moorside Playground	Outer West	Farnley & Wortley
	Duncombe Street	Inner South	City & Hunslet
	Tunstall Road Playground	Inner South	City & Hunslet
	Park Avenue Playground	Outer East	Kippax & Methley
	Millenium Village Playground	Outer East	Kippax & Methley
	Conways Gia	Inner East	Gipton & Harehills
Springfield Mill Park, Arkwright Walk	Children's Play Area, Picnic Area & Open Space	Outer South	Morley South

Agenda Item:

Originator: Brent Brady

Tel: 0113 3950815

To the Chief Highways Officer

Date:

Subject: Review of Gating Order –

Electoral Wards Affected:

Burmantofts and Richmond Hill

Specific Implications For:

Equality and Diversity

Community Cohesion

Narrowing the Gap

Eligible for Call In

Executive Summary

East North East Homes Leeds (ENEHL) is promoting the installation of gates in the Aysgarth Estate, East End Park to temporarily close highways suffering from persistent levels of crime and / or anti-social behaviour (ASB). As per the current legislation, ENEHL have carried out an annual review of the Alleygating scheme and any associated Gating Orders to footpaths in the Aysgarth Estate (Burmantofts and Richmond Hill Ward).

1.0 Purpose of this Report

1.1 The purpose of this report is to inform the Chief Highways Officer of the outcome of the annual review and to support the recommendations made in the review.

2.0 Background Information

2.1 Section 129A to 129G of the Highways Act allows for the making of a gating order to temporary closure a highway in response to high levels of anti-social behavior. The legal provision came into effect on 1st April 2006. The adopted status of the highway is unchanged by the order.

2.2 Gating Orders (No.19) was granted for footpaths in the Burmantofts and Richmond Hill ward on 8th August 2008. As per requirements set out in the relevant legislation within the Clean Neighbourhoods and Environment Act 2005, it is the responsibility of the promoting department to carry out an annual review of the gating order to assess its use in reducing persistent crime and / or ASB.

- 2.3 As per any gating order to a relevant highway, the status of the highway shall remain unchanged. As a result of the review carried out, recommendations can be made by the promoter to either:
- Continue with gating of the Highway for a further period of time (to be specified);
 - Continue with the gating but keep gates locked open for a period of no less than 3 months to allow for monitoring of the site and to establish if there is further need for the gates; or
 - Revoke the gating order and remove the temporary restriction.

3.0 Main Issues

3.1 The review process - methodology

- 3.1.1 The review process will need to take in several factors in order to satisfactorily assess their use and value. The first stage of the review process is to obtain both recorded and reported crime and ASB adjacent and adjoining the site under review for the 12 months before and 12 months after the gating order came into operation.
- 3.1.2 The views of the local Neighbourhood Police Team Inspector must be obtained in order to assess their opinions regarding the gating order.
- 3.1.3 The views of local ward members should also be gained.
- 3.1.4 A postal consultation, lasting no longer than 28 days, should be carried out with a random selection of residents affected by the gating order(s) unless numbers affected are low enough in order to enable consultation with all affected residents.
- 3.1.5 Where possible, a site visit should be carried out in order to gain a greater understanding of the effect of the alleygates in the area under review. This should take in factors including the appearance of the gated site, any damage to gates, whether gates have been left open, etc.

3.2 The review process – outcomes

- 3.2.1 **Crime Statistics** - The primary reason for the gating up of a highway is to reduce the opportunity to commit acquisitive crime which includes:
- Domestic burglary
 - Burglary other (can include sheds, outbuildings, etc)
 - Robbery
 - Vehicle crime

Alleygating is not exclusively used for these issues and can often be associated with the reduction of other crimes and Anti-Social Behaviour. It is also used to reduce environmental issues such as flytipping and littering.

- 3.2.2 The crime stats for the ward 7 have been obtained for the 12 months BEFORE the gating order (1st August 2007 to 31st July 2008), and 12 months AFTER the gating order has been in place (1st August 2008 to 31st July 2009) (see appendix 1).
- 3.2.3 Recorded crime and ASB for the period 12 months after the gating order was 20% up on the figure recorded 12 months before the order. There had been a total of 3490 crimes and ASB incidences recorded 12 months before the order compared with 4180 crimes 12 months after.

- 3.2.3 Whilst crime and ASB has **increased** 20% in the Burmantofts and Richmond Hill ward over the specified time frame, crime has **dropped** 3% across the city. This is in comparison to the 28% **rise** in the review area. This represents a considerable **rise** in crime and ASB in the review area during the gating order period and suggests that crime reduction initiatives, including alleygating **have not** contributed to a reduction.
- 3.2.4 In terms of the 4 key Acquisitive crimes for which alleygating is particularly used for, burglary dwelling **increased** 750%, burglary elsewhere **decreased** 200%, theft from motor vehicle **increased** 1000%, and theft of motor vehicle has **remained static** (1 in 2007 and 1 in 2008). There were 0 reported robberies before the gating order and 1 recorded Robbery in the review area after the gating order.
- 3.2.5 Criminal damage is a crime often reduced by the introduction of suitable crime reduction initiatives. Since the gating order was introduced in the review area, criminal damage has **risen** by 1%. There were 9 offences in 2007 followed by 10 offences in 2008. The majority of offences in 2008/9 have taken place in August – Oct 2008. The problem of residents not closing gates was rectified in the latter part of 2008 with self-closing shutters.
- 3.3 **Consultation** (See appendix 2)– Consultation was carried out with a random sample of 100 properties affected by the gating order. The response to this was **good** with 21 replies received, of which 96% were in favour of keeping the gating order in place for a further twelve months and 4% were opposed to the gating order.
- 3.3.1 Of those in favour, many commented that they had increased privacy, feel more safe and secure in their properties without strangers passing through and that it is better now the gates are self-closing.
- 3.3.1.1 Of those opposed, the main complaint was that they were noisy and people were still leaving them open.
- 3.4 **Ward Members** (See appendix 3)– Ward Members were asked to feedback on their thoughts regarding the alleygates. Cllr Brett was in favour of keeping the alleygates and Cllr Pryke gave no preference but outlined both the positive and negative feedback he has received from residents.
- 3.5 **Neighbourhood Policing Team (NPT)** (See appendix 3) – The NPT Inspector has been asked to comment on the gating order. The NPT are in favour of the Gating order remaining in place.
- 3.6 **Leeds Fire Service, Arson Task Force** (See appendix 3) – The Arson task Force held no objection to the scheme staying in place.
- 4.0 **The Review Process – Conclusions** (see Appendix 2 – table of considerations)
- 4.1 The majority of respondents to the review were **in favour** of the gating orders remaining in place for a further twelve months. The NPT also **supports** the gating orders for a further period of time and ward members were either in **support** or gave no personal view.
- 4.2 There has been an **increase** in recorded crime and ASB figures since the gating order was enforced, and this is a possible indication that alleygates in the area are **working** only to provide a sense of well-being to local residents. 74 percent of respondents felt that crime and ASB in the area had decreased since the alleygates were installed.

5.1 The Chief Highways Officer is requested to:

- i. Note the content of this report; and
- ii. To approve the continuation of Gating Orders No.19 as recommended by East North East Homes and Leeds Community Safety for a minimum of 12 months and then to carry out a further annual review in August 2011.

matthew



Annual Alleygating Review

April 2010

Customer Research Team

Business Improvement

Produced by	Role	Date
Katy Walton	Research Officer	Apr 2010
Recipients of Report	Role	Date
Amber Hendy	Partnership Development Officer	Apr 2010

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Executive Summary

The 'Alleygating Review' Questionnaire and report are designed to feedback tenant experiences with Alleygating in their area. This ensures that alleygates continue to meet the needs of tenants.

The questionnaire was designed in April 2010. 21 questionnaires were received. 100 percent of respondents feel safe in the alleygated area.

Key Findings

Strengths

- 96 percent of respondents think that the gates should stay in place for a further 12 months.
- 100 percent of respondents feel safe in the alleygated area, since the alleygates were installed.
- 74 percent of respondents feel that crime and ASB in their neighbourhood has decreased since the installation of the alleygates.
- 70 percent of respondents have found that noise has decreased since the alleygates were installed.

Challenges

- Some comments were received that gates were not locked and that this resulted in a reduction in security and banging gates.
- Some people feel that burglary and petty crime remain a problem, in spite of the alleygates.

Suggestions for areas of focus:

- 96 percent of respondents think that the gates should stay in place for a further 12 months. Consider keeping gates in place for a further 12 months.
- Some comments were received that gates were not locked and that this resulted in a reduction in security and banging gates. Consider effectively promoting that gates are locked when not in use.

Data sources

Every household that has been affected by the alleygating has been surveyed.

Methodology

Population Sample – There are 18,839 tenancies managed by ENEHL.

Weighting – ENEHL’s current tenant profile is based on customer profile information extracted from Orchard GUI:

	BME	Disabilities	Gender		Age						
			Male	Female	16-24	25-34	35-44	45-54	55-59	60-64	65+
%	17	17	46	54	6	19	20	16	7	7	25

Delivery Method – Postal surveys sent via Royal Mail.

Analysis – statistical package SPSS.

Satisfaction – calculated using dissatisfied, satisfied, and neither satisfied nor dissatisfied levels. No opinion and can’t remember are calculated separately.

Definitions

ENEHL	–	East North East Homes Leeds
NHO	–	Neighbourhood Housing Office
OSC	–	One Stop Centres
BME	–	Black Minority Ethnic
LGBT	-	Lesbian, Gay, Bi-sexual, and Transexual.

Introduction

This report summarises the responses to each question within the survey. Findings are then discussed, highlighting areas of both success and concern.

The second part concerns trend analysis from the questions, which assists in drawing conclusions about customer satisfaction and suggestions.

Results:

Personal Safety
<p>1. Since the Alleygates were installed, how safe have you felt in Alleygated areas? (20 responses)</p> <p>Very safe – 45% Safe – 55% Unsafe – 0% Very unsafe – 0%</p> <p>Noticeable Trends:</p>
<p>2. Since the installation of the Alleygates, do you feel crime and anti social behaviour in your neighbourhood has: (19 responses)</p> <p>Increased – 11% Stayed the same – 16% Decreased – 74%</p> <p>Noticeable Trends:</p>
<p>3. Do you have any general comments about the crime in your area? What crime has been reduced since the Alleygates were installed? (written responses listed)</p> <ul style="list-style-type: none"> • Car vandalism, gangs gathering • Drug dealing this was a big and frightening problem and seems to have stopped all together • Noise nuisance • People use the alleyways to do / deal in drugs and generally keeping people who don't live in the area away. • Vandalism, gangs congregating leading to ASB. • Very quiet in street I live I, never see police on foot, once or twice in last year in police car. <p>What crime remains?</p> <ul style="list-style-type: none"> • Rubbish dumping litter • Not known • No crime that I know of. • From the Police presence at the Aysgarth Residents Group meeting burglaries and petty crime and theft seems to be arising still • Burglaries • Burglary, graffiti

Community Life
<p>1. Since the gates were installed, has the amount of litter in your Allegated area: (21 responses)</p> <p>Increased – 10% Stayed the same – 52% Decreased – 38%</p> <p>Noticeable Trends:</p>
<p>2. Since the gates were installed, has the noise in your Alleygated area: (20 responses)</p> <p>Increased – 0% Stayed the same – 30% Decreased – 70%</p> <p>Noticeable Trends:</p>
<p>3. Since the gates were installed, has the relationship with your neighbours: (20 responses)</p> <p>Increased – 5% Stayed the same – 95% Decreased – 0%</p> <p>Noticeable Trends:</p>
<p>4. Have any noticeable changes taken place since the installation of the gates? What are these changes? (written responses listed)</p> <ul style="list-style-type: none"> • Someone keeps the gate opposite me and anybody is walking through • Not much has changed • No changes stopped people walking across Aysgarth Close • Much quieter, more private • Much quieter • Living on gable end alleygate return spring not right people banging gate reported twice in last 6 months. • Less strangers walking through thoroughfare • I don't get strangers in and out of my garden and also up and down part of the garden which is a lot better. It's much better and safer • Dog poo which I have to sweep up, plus rubbish, plus banging of gate every time, plus other things my gate got broke with climbing over the wall. • A lot quieter than traffic by people passing, less drug dealing. <p>Noticeable Trends:</p>

The Gates and Fencing

1. Are the gates kept locked enough to be considered effective? (20 responses)

Yes – 75%

No – 25%

Noticeable Trends:

2. Have you any comments about the gates since their installation ? (written responses listed)

- Yes keep them
- Waste of time keeps me awake at night some times with the banging.
- The gates are fantastic the only downside is some of the residents using them and leaving open or on latch
- Safer in my home and my neighbours seem to agree it's been the best thing council have done for a while in the Aysgarths. Thank you.
- Leave them up permanently
- Just return spring only on path between 14 and 10 Aysgarth Place
- I find that the gates are not locked
- Certain people leave gates open lessening their effectiveness some people who do not live on estate appear to have keys.
- Can that keeping open if this carry on it will go back to slums
- Bottom end of street not closing gates Aysgarth Place
- Better since automatic closing

Noticeable Trends:

3. Alleygating is classed as a 'temporary restriction'. If crime and ASB in a gated area reduces, there may be no need for the gates any further. Safer Leeds would like to know if you would like the Alleygating: (24 responses)

To stay in place for a further 12 months – 96%

To be removed completely – 4%

Noticeable Trends:

Additional Comments

4. Additional Comments: (written responses listed)

- We would like the gates to remain as the quality of life has improved greatly. We feel more secure and safe in our home without noise and strangers going through at night time
- The streets are safer and we don't have non-residents passing and making a mess. The cars are safer.
- Thank you.
- No way should these gates be removed as it would be a backward step for the area.
- It's still noisy.
- I would like the Alleygate between 6 & 8 Aysgarth Close to stay not only for another 12 months, but to stay for good as it has stopped anybody and everybody using the alley and has made my front room very private as everybody that passes through seems to look straight in my home . It has also stopped children riding bikes and skateboards up and down constantly.
- I feel much safer with the gates and with the noise being reduced at night in particular. As I live alone I am more relaxed and happy not to have strange people passing at night

Noticeable Trends:

Analysis

100 percent of respondents feel safe in the alleygated area, since the alleygates were installed.

74 percent of respondents feel that crime and ASB in their neighbourhood has decreased since the installation of the alleygates. 11 percent of respondents feel that crime and ASB has increased since the alleygates. 16 percent feel that crime and ASB is unchanged.

Some people commented that car vandalism, gangs, noise nuisance and drug dealing has decreased since the introduction of the alleygates.

Some people feel that burglary and petty crime remain a problem, in spite of the alleygates.

52 percent of respondents have found that the amount of litter is unchanged since the alleygates were installed. 38 percent of respondents have found that the amount of litter has decreased.

70 percent of respondents have found that noise has decreased since the alleygates were installed.

95 percent of respondents think that their relationship with their neighbours is unchanged as a result of the alleygates.

Some noticeable changes since the installation of the alleygates include, a quieter area, and more privacy. One negative change was commented upon and this was a banging gate.

75 percent of respondents think that the gates are kept locked enough to be considered effective. However some comments were received that gates were not locked and that this resulted in a reduction in security and banging gates.

96 percent of respondents think that the gates should stay in place for a further 12 months.

Feedback Proforma:

For audit and service improvement purposes, please advise whether courses of action will be taken on each of the recommendations/ suggested areas of concern:			
Area of Focus	Possible Action	Officers / teams involved	Indicator of Success
96 percent of respondents think that the gates should stay in place for a further 12 months.	Keep gates in place for a further 12 months.	-	-
Some comments were received that gates were not locked and that this resulted in a reduction in security and banging gates.	Effectively promote that gates are locked when not in use.	-	-

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Please return this form to the Research Team by email to: katy.walton@enehl.org.uk

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Alley-gate Analysis 'Aysgarth's'



Important Information

This report has been produced by Trudi Swires, a West Yorkshire Police Senior Intelligence Analyst working for the Safer Leeds Partnership.

Whilst every care has been taken to ensure the accuracy of any data, it is supplied by a number of sources, and the author of this report cannot be held responsible for any error, omission or misrepresentation whether negligent or otherwise.

The report is classified as 'Not Protectively Marked' and any copies should not be retained beyond 3 years from the production date. Information is provided to inform decision making within relevant groups and is not intended to be used or directly quoted in dealing with the public or other groups outside of the intended audience.

No part of this report should be copied or further disseminated without the approval and permission of the authors or direct line management.

Methodology

This profile is an evaluation of crime and incidents in order to assess the effectiveness of alley-gates in a specific area.

Crime and Incident data for this profile includes the dates 01/08/2007 – 31/07/2009, taken from CORVUS.

There are some data issues with ASB incident data. A change of recording systems may have affected the figures and therefore any ASB incident data totals recorded before April 2008 may be incorrect.

The data totals were collated for Leeds, the ward the alley-gate has been installed in, and the street the alley-gate has been installed in. Any changes in trend have then been advised.

Context

This report looks at a current alley-gating scheme for the following streets:

Aysgarth Place, Aysgarth Walk, Aysgarth Close and Ascot Terrace

The scheme was introduced during August 2008 and the data looks at the years before and after installation.

Analysis

Total Crime

Month	Leeds		Total	
	07 to 08	08 to 09	No. Change	% Change
Aug	7156	7095	-61	-0.85%
Sep	6810	6871	61	0.90%
Oct	7454	7432	-22	-0.30%
Nov	7654	7289	-365	-4.77%
Dec	6508	6726	218	3.35%
Jan	7009	6436	-573	-8.18%
Feb	6750	5788	-962	-14.25%
Mar	6987	7363	376	5.38%
Apr	6792	6830	38	0.56%
May	6782	7264	482	7.11%
Jun	6881	6355	-526	-7.64%
Jul	6825	6053	-772	-11.31%
Total	83608	81502	-2106	-2.52%

The area of Leeds has seen an overall reduction in total crime (-2.52%) when comparing the periods August 2007 to July 2008 and August 2008 to July 2009.

Increases in crime were seen when comparing the months of September, December, March, April and May.

Ward 7

Month	Ward 7		Total	
	07 to 08	08 to 09	No. Change	% Change
Aug	264	337	73	27.65%
Sep	270	367	97	35.93%
Oct	318	462	144	45.28%
Nov	317	405	88	27.76%
Dec	279	340	61	21.86%
Jan	265	362	97	36.60%
Feb	297	323	26	8.75%
Mar	280	369	89	31.79%
Apr	288	363	75	26.04%
May	238	283	45	18.91%
Jun	348	264	-84	-24.14%
Jul	326	305	-21	-6.44%
Total	3490	4180	690	19.77%

Ward 7 saw increases in total crime for the period August through to May inclusive and then June saw a significant decrease with July having a slight decrease. This has meant that when comparing the total offences in a year before and a year after the alley-gate installation, there appears to be significant increase in crime levels within this ward.

Alley-gating streets

Aysgarth Place

Month	07 to 08	08 to 09
Aug	0	4
Sep	0	1
Oct	0	3
Nov	0	0
Dec	0	1
Jan	0	0
Feb	0	0
Mar	1	0
Apr	0	1
May	0	0
Jun	0	0
Jul	0	1
Total	1	11

Data for Aysgarth Place shows a significant increase of 10 offences over the data period with August and October 2008 having the majority of offences.

The only offence within the 2007/2008 period is that of Criminal Damage the remainder of the offences within 2008/2009 are: 2x burglary dwellings (both of which were in Oct 08), 3x criminal damage, 2x sexual (both committed in Aug 08), 2x theft non specific, 1x TFMV and 1 x Theft from dwelling.

Aysgarth Walk

Month	07 to 08	08 to 09
Aug	2	3
Sep	0	7
Oct	1	2
Nov	2	0
Dec	2	0
Jan	0	2
Feb	1	1
Mar	1	0
Apr	0	0
May	0	3
Jun	1	1
Jul	0	1
Total	10	20

Data for Aysgarth Walk shows a significant increase of 10 offences over the data period with September 2008 having the most significant increase and May 2009 being problematic.

Breakdown of crimes recorded on Aysgarth Walk

Offence Recorded	07 to 08	08 to 09	Total
ARSON	2		2
ATTEMPT THEFT FROM MOTOR VEHICLE	1		1
BURGLARY DWELLING - WITH INTENT TO STEAL		6	6
CRIMINAL DAMAGE TO PROPERTY VALUED UNDER Â£5000 (DWELLING)	2		2
CRIMINAL DAMAGE TO PROPERTY VALUED UNDER Â£5000 (VEHICLE)		1	1
SECTION 47 - ASSAULT OCCASIONING ACTUAL BODILY HARM		1	1
TAKE A MOTOR VEHICLE WITHOUT THE OWNERS CONSENT		1	1
THEFT - OTHER - INCLUDING THEFT BY FINDING	4	5	9
THEFT FROM MOTOR VEHICLE		3	3
THEFT FROM THE PERSON OF ANOTHER		1	1
THEFT IN DWELLING OTHER THAN AUTO MACHINE OR METER		2	2
THEFT OF MOTOR VEHICLE	1		1

NOT PROTECTIVELY MARKED

Grand Total	10	20	30
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Total crime data for the street shows that there has been a large increase in Burglary Dwellings and a rise in Theft From Motor vehicle offences within the period August 2008 to July 2009. The only small reduction noted is that of Criminal damage to dwelling and Arson.

Aysgarth Close

Month	07 to 08	08 to 09
Aug	0	3
Sep	1	3
Oct	0	6
Nov	0	1
Dec	5	5
Jan	3	2
Feb	3	5
Mar	0	1
Apr	0	0
May	0	0
Jun	1	0
Jul	1	0
Total	14	26

Data for Aysgarth Close shows a significant increase of 12 offences over the data period with August and October 2008 having the majority of offences. From April to July 2009 there were no offences recorded on this street.

Breakdown of crime recorded on Aysgarth Close

Offence Recorded	07 to 08	08 to 09	Total
AFFRAY - UNLAWFUL VIOLENCE - PUBLIC ORDER	1		1
ATTEMPT BURGLARY DWELLING WITH INTENT TO STEAL		2	2
ATTEMPT THEFT FROM MOTOR VEHICLE		2	2
BURGLARY DWELLING - WITH INTENT TO STEAL		1	1
BURGLARY DWELLING AND THEFT - NO VIOLENCE		2	2
BURGLARY OTHER THAN DWELLING - THEFT	1		1
CRIMINAL DAMAGE TO PROPERTY VALUED UNDER Â£5000 (DWELLING)	2	3	5
CRIMINAL DAMAGE TO PROPERTY VALUED UNDER Â£5000 (OTHER)		1	1
CRIMINAL DAMAGE TO PROPERTY VALUED UNDER Â£5000 (VEHICLE)		2	2
POSSESS A CLASS A CONTROLLED DRUG - HEROIN	1		1
POSSESS CRACK COCAINE WITH INTENT TO SUPPLY	2		2
PROCEEDS OF CRIME - CONCEAL CRIMINAL PROPERTY - MONEY LAUNDER	1		1
RACIALLY AGGRAVATED CRIMINAL DAMAGE (DWELLING)	1		1
RACIALLY AGGRAVATED INTENTIONAL HARASSMENT - WORDS		1	1
RELIGIOUSLY AGGRAVATED HARASSMENT - NON VIOLENT	1		1
SECTION 47 - ASSAULT OCCASIONING ACTUAL BODILY HARM		5	5
SUPPLY CRACK COCAINE	1		1
SUPPLY HEROIN	2		2
THEFT - OTHER - INCLUDING THEFT BY FINDING	1	4	5
THEFT FROM MOTOR VEHICLE		2	2
THEFT OF MOTOR VEHICLE		1	1
Grand Total	14	26	40

NOT PROTECTIVELY MARKED

NOT PROTECTIVELY MARKED

As can be seen, Burglary Dwelling has increased from zero in 07 to 08 to 5 offences within the 08 to 09 period. The other significant increase was Section 47 Assaults (though this was due to 4 offences occurring at the same incident) and Theft/Attempt Theft from Motor Vehicle with again zero offences 07 to 08 and 4 offences 08 to 09.

Ascot Terrace

Month	07 to 08	08 to 09
Aug	1	4
Sep	0	4
Oct	3	3
Nov	3	4
Dec	2	1
Jan	0	1
Feb	3	0
Mar	1	2
Apr	0	1
May	2	0
Jun	1	3
Jul	0	3
Total	16	26

Data for Ascot Terrace shows an increase of 10 offences over the data period with August and September 2008 and then June and July 2009 experiencing the most significant increases.

Breakdown of crime recorded on Ascot Terrace

Offence Recorded	07 to 08	08 to 09	Total
ASSAULT OCCASIONING ABH - S.47	1		1
ATTEMPT BURGLARY DWELLING WITH INTENT TO STEAL	1		1
ATTEMPT THEFT FROM MOTOR VEHICLE		1	1
BREACH OF AN ANTI-SOCIAL BEHAVIOUR ORDER	1		1
BURGLARY DWELLING - WITH INTENT TO STEAL		1	1
BURGLARY DWELLING AND THEFT - NO VIOLENCE		3	3
BURGLARY OTHER THAN DWELLING - THEFT	1		1
CRIMINAL DAMAGE TO PROPERTY VALUED UNDER Â£5000 (DWELLING)	2	1	3
CRIMINAL DAMAGE TO PROPERTY VALUED UNDER Â£5000 (VEHICLE)	3	2	5
FRAUD BY FALSE REPRESENTATION - FRAUD ACT 2006		1	1
POSSESS AN OFFENSIVE WEAPON	1		1
POSSESS CRACK COCAINE WITH INTENT TO SUPPLY	1		1
RACIALLY AGGRAVATED INTENTIONAL HARASSMENT - WORDS		1	1
RAPE A GIRL UNDER 13 - SOA 2003		1	1
ROBBERY (PERSONAL PROPERTY)		1	1
SECTION 39 - ASSAULT BY BEATING (BATTERY)		1	1
SECTION 47 - ASSAULT OCCASIONING ACTUAL BODILY HARM		8	8
TAKE A MOTOR VEHICLE WITHOUT THE OWNERS CONSENT		1	1
THEFT - OTHER - INCLUDING THEFT BY FINDING	2	1	3
THEFT FROM MOTOR VEHICLE		2	2
THEFT FROM SHOP - SHOPLIFTING	1	1	2
WORDS / BEHAVIOUR - HARASSMENT ALARM DISTRESS	2		2
Grand Total	16	26	42

NOT PROTECTIVELY MARKED

NOT PROTECTIVELY MARKED

The table clearing indicates that S47 assaults have seen the greatest increase within the data periods. The eight offences were not linked to the same incident, however 2 x 3 offences are linked. Also, Burglary Dwelling is of concern as this offence increased from 1 offence committed in 07 to 08 to 4 offences within the 08 to 09 period.

Burglary Dwelling

The below table shows a monthly comparison regarding burglary dwelling offences within the Leeds District, Ward 7 and the alley gating streets. Clearly there has been an overall burglary rise of 17% within the Leeds District, a substantial 89% increase in Ward 7 and within the alley gating streets there was a 750% rise in burglary dwelling offences.

Leeds Area	Aug-07	Sep-07	Oct-07	Nov-07	Dec-07	Jan-08	Feb-08	Mar-08	Apr-08	May-08	Jun-08	Jul-08	Total
Leeds	709	707	777	779	781	773	676	686	635	608	651	655	8437
Ward 7	15	15	17	27	29	23	21	26	18	12	28	27	258
Aysgarth PI													0
Aysgarth Walk													0
Aysgarth Close						1							1
Ascot Terrace							1						1
	Aug-08	Sep-08	Oct-08	Nov-08	Dec-08	Jan-09	Feb-09	Mar-09	Apr-09	May-09	Jun-09	July-09	Total
Leeds	726	775	819	923	957	863	737	904	752	912	794	710	9872
Ward 7	37	52	49	39	34	42	43	53	46	30	41	22	488
Aysgarth PI			2										2
Aysgarth Walk	1		1			2	1	1					6
Aysgarth Close	2				2	1							5
Ascot Terrace		2	1	1									4

Performance trend

There were 19 offences throughout the two year period but only 2 within the first 12 months. However, there also has been a significant increase in burglary dwelling offences within Ward and also within the Leeds District. However, the percentage rise within these streets of concern.

MO data

MO used, in order of preference; insecure window or door, then smash window, europrofile and jemmy

Temporal data

Peak time for offences are evening/overnight

NOT PROTECTIVELY MARKED

Theft From Motor Vehicle

The below table shows a monthly comparison regarding Theft from Motor Vehicle offences within the Leeds District, Ward 7 and the alley gating streets. Clearly there has been an overall rise of just over 7% within the Leeds District , a substantial 64% increase in Ward 7 and within the alley gating streets there was a 1000% rise in offences.

Leeds Area	Aug-07	Sep-07	Oct-07	Nov-07	Dec-07	Jan-08	Feb-08	Mar-08	Apr-08	May-08	Jun-08	Jul-08	Total
Leeds	490	593	675	656	525	704	576	673	604	564	590	635	7285
Ward 7	14	24	42	36	21	23	36	34	21	15	18	19	303
Aysgarth PI													0
Aysgarth Walk					1								1
Aysgarth CI													0
Ascot Terrace													0
	Aug-08	Sep-08	Oct-08	Nov-08	Dec-08	Jan-09	Feb-09	Mar-09	Apr-09	May-09	Jun-09	Jul-09	Total
Leeds	638	627	840	708	673	631	571	691	608	672	580	575	7814
Ward 7	32	26	87	61	55	46	38	48	45	17	13	28	496
Aysgarth PI	1												1
Aysgarth Walk		1	1							1			3
Aysgarth CI					1	1	1	1					4
Ascot Terrace			1					2					3

Performance Trend

There were 12 offences throughout the two year period but only 1 within the first 12 months. However, there also has been a significant increase in Theft from Motor vehicle offences within Ward and also a slight increase within the Leeds District as a whole. However, the percentage rise within these streets is of concern.

MO data

All barr one offence, all have been smash window (though one offence included in this was smash windscreen).

Temporal data

The majority of offences have occurred afternoon into evening with peak times being 1100 to 2100 hours

Anti – Social Behaviour

The below data is taken from a download from Corvus utilising both IBIS and Storm data. However due to the format that this takes it is extremely problematic to match ASB calls (due to Disposition Code and Finalisation Code discrepancies). Therefore, from the table below, it can be recognised that the data download from August 2007 to the end of March 2008 is perhaps flawed and should not be used as comparative data. It has also been recognised that due to Police Boundary changes to align with Council Wards, these streets are actually recorded as Ward 11 (though possibly meaning Beat 11) from August 2007 to the end of March 2008. The months that are more accurate are from April to July and only these should be analysed for change.

Ward 7			Total	
Month	07 to 08	08 to 09	No. Change	% Change
Aug	75	183	108	144.00%
Sep	49	143	94	191.84%
Oct	37	168	131	354.05%
Nov	29	142	113	389.66%
Dec	27	57	30	111.11%
Jan	37	132	95	256.76%
Feb	39	157	118	302.56%
Mar	44	163	119	270.45%
Apr	154	156	2	1.30%
May	176	132	-44	-25.00%
Jun	172	128	-44	-25.58%
Jul	151	144	-7	-4.64%
Total	990	1705	715	72.22%
Total Apr-Jul	653	560	-93	-14.24%

Comparative analysis between April 2008 – July 2008 and April 2009 to July 2009 shows overall the Ward has had just over a 14% decrease in ASB calls within this 4 month period. May and June 2009 experienced a significant 25% decreases.

Streets

All data has been analysed whether recorded as the ‘old Ward 11’ (Aug 07 to Mar 08) and the ‘new Ward 7’

Aysgarth Place

Month	07 to 08	08 to 09
Aug	0	0
Sep	1	0
Oct	0	0
Nov	0	1
Dec	0	0
Jan	0	0
Feb	0	2
Mar	1	1
Apr	1	0
May	0	0
Jun	0	0
Jul	0	0

Within the data periods Aysgarth Place has had only a slight increase in ASB calls.

There is only February 2009 that has 2 calls

There is only one call within this period that relates to youth nuisance

Nothing else of note

Total	3	4
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Aysgarth Walk

Month	07 to 08	08 to 09
Aug	0	0
Sep	0	0
Oct	0	0
Nov	0	0
Dec	1	1
Jan	0	1
Feb	0	0
Mar	1	0
Apr	0	0
May	1	0
Jun	1	0
Jul	0	0
Total	4	2

Within the data periods Aysgarth Walk has had decrease in ASB calls.

There are no months of concern

There is only one call within this period that relates to youth nuisance

Nothing else of note

Aysgarth Close

Month	07 to 08	08 to 09
Aug	0	5
Sep	2	1
Oct	0	0
Nov	1	0
Dec	0	1
Jan	0	0
Feb	4	2
Mar	0	0
Apr	0	0
May	0	0
Jun	0	0
Jul	0	0
Total	7	9

Within the data periods Aysgarth Close has experienced a slight increase in ASB calls.

The only month with a significant increase and a high level is that of August 2008. All these calls were linked to youth nuisance. In fact there are only a further 3 calls within the whole data period which related to youth nuisance

Ascot Terrace

Month	07 to 08	08 to 09
Aug	1	0
Sep	1	0
Oct	2	2
Nov	2	1
Dec	1	0
Jan	1	3
Feb	6	0
Mar	2	1
Apr	2	0
May	2	1
Jun	1	0
Jul	1	0
Total	22	8
63% Decrease		

Within the data periods Ascot Terrace has had a 63% decreases in ASB calls

The 8 calls within the period Aug 08 to July 09 have occurred in Oct, Nov, January, March and May. January has had the most calls with 3. The majority of these calls relate to youth nuisance, though some are adult causing nuisance in shops

Just of note the highest incidences of calls in February 2008 were that of youth nuisance.

This street has had a significant decline in calls of ASB, especially those involving youth nuisance.

Aysgarth Alleygating Review

Dear all,

As the alleygates on the Aysgarth estate have been in place for over 12 month now, it has fallen upon myself to do an review. This is so a decision can be made to keep them up for the following year or take them down. I discussed the alleygates at the last resident group meeting on the Aysgarths and the general consensus there was that they should stay in place. I will be letter-dropping the area tomorrow to get a wider picture of residents' thoughts. I also need to get some quotes from people such as yourselves who may have a relevant opinion on whether they should stay or go. Have you noticed an improvement/worsening of anti-social behaviour/crime? Do you have any first hand knowledge of residents' views of the scheme?

Any information or opinions you can provide me with to include in my review would be gratefully received.

Kind regards

Amber Hendy

Partnership Development Officer

t: (0113) 24 76097 f: (0113) 247 6151

e: amber.hendy@enehl.org.uk

w: www.eastnortheasthomesleeds.org.uk

Replies

Jackie Hawkes Police Inspector, Burmantofts and Richmond Hill

Hi Amber

We have done a bit of digging. Her is the conclusion of the police report.

Conclusion

Since the alleygates on the Aysgarth Estate were put in place the number of crime offences in this area has seen an overall decrease of 38%, whereas the number of ASB logs has slightly increased by 11% (six offences).

However even though the overall number of logs has increased the most predominant call for service, Rowdy Inconsiderate Behaviour, has actually seen a decrease of 9% (four offences).

This above crimes and number of incidents indicate that the alleygate has been successful in reducing offences and ASB.

Thanks

Jackie

Cllr Brett

Dear Amber

I am in favour of keeping these gates.

Regards

Councillor Richard Brett

Deputy Leader of the Council and Leader of the Liberal Democrat Group

Leeds City Council

Cllr Ralph Pryke

Dear Amber

Only one resident has told me directly that they think the gates have improved the local environment. At two residents' meetings I have heard general approval of the gates, like you, presumably on crime/asb grounds.

Five different residents have complained about the gates, two because of greater inconvenience (the opposite of short cuts), one objecting strongly because of access difficulties to her own home, one because the gates are too heavy/difficult to open and close (which I think went to other councillors as well), and one because they encourage young people to climb over fences and walls instead (a defect in the initial scheme that has been dealt with in one particular location).

Regards

Ralph

Steven Watkins, Arson Task Force

Hi Amber,

Further to our conversation earlier this afternoon, just to confirm that from an operational perspective WYFRS have no objections to the proposed alleygating scheme in the Aysgarths area. The only comments which have been raised from our end are that residents do not always shut the alleygates and this can obviously reduce their effectiveness.

Please can we ensure a set of keys is made available to Gipton Fire Station Manager, Tony Head, if & when the scheme goes ahead.

Kind regards,

Steve

Arson Task Force, Gipton Station, Gipton Approach, Leeds, LS9 6NL, Office: 0113 2497839

Yorkshire and The Humber Regional Local Access Forum

Minutes of the meeting held at Wakefield Town Hall 17th May 2010

Joint Chairs Hazel Armstrong-Hull and East Riding, Richard Holmes-Wakefield,
Attending: T.Howard, L.Seaman, C.Bolton, M.Bartholomew, K.Wainwright, B.Martin,
N.Wareing,
D.Northcliffe,P.Haines,T.Norris,C.Cook,P.Ashton,P.Woodyer, J.Harker, S.Schultz,
H.Scott.

Apologies A.Hodgson

1. Introduction

- R.Holmes and H. Armstrong presented the background to the meeting. Yorkshire and The Humber Regional Local Access Forum (Y&H LAF) has not met since March 2009. At the England Access Forum (EAF) on 8.3.10 it became apparent that the support from Natural England for LAFs across the country was uneven and this was reflected in variable regional meetings. In the South West all LAFs reported individual support from Natural England, all other regions have a Regional Co-ordinator, apart from Y&H where there has been no activity. Hence RH and HA as Regional Representatives arranged this meeting with the support of Wakefield MDC.
2. All of the Y&H LAF secretaries had been contacted about the meeting. There were concerns that not all LAF's were present and some had not responded to the invitation – this is possibly due to secretaries not passing on the information or is there a breakdown somewhere in communications.
 3. North Yorkshire, Leeds and North Lincolnshire did not respond to the communication and were not represented. York City were contacted and confirmed their LAF has been disbanded.

4. England Access Forum

- Natural England has written to all LAFs (14.5.10) to review the England Access Forum. It was suggested that review be put on every LAF's agenda AND robustly debated and responded to by September.
5. Discussion within the EAF suggested that the Forum needed a statutory status in order to provide a national voice in raising front-line issues This should include influencing policy at the earliest stage, formal consultation, campaigning for access at the highest level, providing communication between LAF's, NE, and Government Departments, and being somewhere to provide advice and support for LAFs faced with problems. Other issues included 'health' and other social benefits of access.
 6. The EAF acknowledged that funding was and will be a major issue in this work. EAF noted all actions, including those of volunteers, do have a cost.
 7. Further the relationship between the LAFs, EAF and Natural England provided considerable debate both within EAF and with NE.

8. News from Individual LAFs

- There followed a "round-the-table" report from members of the state of affairs in their region. It soon became very obvious that different authorities had widely varied appreciation of their LAFs.
9. WestYorkshire have no attendance from elected members, perhaps because, it covers three local authorities (Bradford, Calderdale and Kirklees). The two former

- authorities are "supportive", but the latter has as yet no ROWiP. There is no landowner representation.
10. Sheffield, with its varied area (1/3 green belt and 1/3 National Park) has developed a comprehensive RoWiP document, has Local Authority funding and is represented on Transport and Health committees.
 11. North Yorkshire Moors has something of a quandary as the National Park has access as its remit, but has, nonetheless been involved with work on exclusions. They have also been involved in the expansion plans for the National Park and have met with Northumberland LAF.
 12. Wakefield have found that the RoWiP has raised Parish Council awareness. In order to raise the profile of the LAF a number of "ready to roll" projects are being developed to be used when funding become available.
 13. Barnsley are involved in the 21st Anniversary of the Pennine Trail to be held in June. They are responsible for information boards with regard to Access land and have also been involved in "walking routes to school".
 14. Rotherham had a CROW Act officer appointed early on and were given a budget from the outset. The Council, UK Coal and the Environment Agency have all helped to produce an active RoWiP, and, at local level (i.e. parish) "mini-RoWiPs".
 15. Hull and East Riding have had "constitutional problems. Like West Yorkshire they lacked member support in certain areas. Access land is dealt with by the Rights of Way Officer, who has managed to keep in contact with the LAF. The Hull RoWiP was delayed but the LAF are pleased with the final document. A recent concerns are "travellers" occupying Green Lanes.

16. Natural England

LAF Regional Co-ordinator.

NE are keen to appoint a Co-ordinator. The role and description were explained by S. Shultz and applicants invited.

17. Unrecorded Routes.

The Stepping Forward report produced by the Discovering Lost Ways Project was published in March 2010 (see link below).

<http://naturalengland.etraderstores.com/NaturalEnglandShop/NECR035>

This should be brought to the attention of all LAFs and made an agenda item for debate and response. The report quoted "there are 32 recommendations which aim to make the process more simple, more speedy and cheaper. All parties are able to give in-put"

18. The original Act envisaged a 25 year implementation, and concern was expressed that significant time has elapsed as we have waited for the results of the DLWP and the Stakeholder Working Group. Therefore an amendment of the Act is essential to reflect this delay and to extend the cut off time for ten years.
19. A further issue for LAFs to consider are the new Local Transport Plans. For more information please see the NE report 'LTP and RoWiP integration: good practice note' (See link below).

<http://naturalengland.etraderstores.com/NaturalEnglandShop/Product.aspx?ProductID=a9f67df9-f61d-40ae-9ed7-457b60b89394>

20. S.Schultz explained the nature of her role and some of the NE projects.
- 21. Landlocked Access Land**
22. H.Scott talked about the problems of isolated pockets of Access land and explained the work of P.Wharram (E.Yorks RoW Officer) in mapping these and contacting the landowners to discuss access. Where possibly circular routes are being explored. So far there has been a mixed response from landowners with some of the larger estates being less receptive. The report is due out soon.
23. Further access may be created through agri-environment schemes, which the NFU and CLA are promoting. It was noted that that such schemes are temporary being merely a ten year agreement. Questions raised included time-scales for the establishment of access points and what constituted "reasonable access" Lacking a barrister the matter was not resolved.
24. S.Schultz agree to provide minutes of the last meeting (25.3.09). NE also agreed to fund the next meeting.

25. Next meeting :- Town Hall Wakefield Monday 13th September (10.00- 2.00pm)
PLEASE NOTE : new date for the meeting.
26. The meeting closed at 1-13 pm.

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**Notes from Yorkshire & the Humber Regional Local Access Forum
Meeting
Portland Hotel, Hull, 25 March 2009, 10am - 3pm**

1. Welcome and introductions

Karen Wood welcomed those present and invited them to introduce themselves.

2. Apologies were received from Roger Kite (Sheffield LAF), David Northcliffe (West Yorkshire Pennine LAF), Helen Wilkin (Natural England)

3. Welcome

Cllr Rick Welton from Kingston Upon Hull City Council welcomed those present to Hull, and gave an overview of the importance of access issues and the work of Local Access Forums, mentioning local examples.

4. Feedback from England Access Forum meeting on 11 March 2009

Hazel Armstrong and Richard Holmes fed back from the recent EAF meeting. Duncan Graham addressed delegates on behalf of EAF and invited questions. Topics raised included:

- Gating orders - Highways authorities should have a written adopted policy which includes a disability impact assessment
- LAFs to engage with Local Area Agreements (in particular with reference to national indicators relating to access).
- Rights of way and trunk road improvements
- ROWIPs – the need to link them into Local Transport Plans
- Requesting the EAF to encourage dialogue with organisations such as The Environment Agency, Forestry Commission, , British Waterways and Railtrack to promote access for all
- Dual status routes
- LAFs' experience of working with local planning departments

Duncan commented that LAFs in the region undertaking much good work, exhibiting much diversity.

5. Disability and Access to the Countryside

Yvonne Hosker provided a presentation on disability and access to the countryside. (Copy of handout attached). Participants raised the following points:

- Access was not only about access to the countryside in terms of recreation but also access to work and shops.
- How LAFs can engage with groups with visual impairments.
- Motorbikes can be an issue when opening up access routes.
- The need for partnership working with organisations (including transport providers) to meet legislation requirements.

6. LAF Updates

Information was shared by a total of 11 individual LAFs from across the region. They focussed on what makes their LAF distinctive, their achievements as well as the challenges (summary attached).

7 Future Meetings

A summary is attached of this facilitated session.

8 Coastal Access in Yorkshire & the Humber

Andrew Mackintosh provided a power point presentation on current Coastal Access issues. Participants from the coastal areas of the East Riding of Yorkshire and Kingston Upon Hull LAF and the Lincolnshire LAFs raised the issues of coastal erosion and flooding with Andrew who assured them that there would be an opportunity for them to comment during the consultation stage.

9 Close

Karen thanked everyone for attending and closed the meeting at 3.30pm.

Yorkshire & the Humber Regional LAF Meeting 25 March 2009

Agenda Item: Future Meetings Workshop

1 Expectations/ role of the Regional LAF secretariat

- To disseminate of information to and from EAF
- To collate best practice examples from LAFs and disseminate to the region
- To facilitate two-way communication between LAFs and Natural England
- To facilitate meetings with other governing bodies/audit/ planning commissions To provide networking opportunities as today has done ('updates' from other LAFs vital, enables progress monitoring for own LAF)
- A combination of face-to-face meeting, and email contact is crucial
- To disseminate information –a huge amount of information is available at the regional level, the secretariat should disseminate, then allow each LAF chair to act as the filter for what each LAF/ member/ other contact is best placed to receive. There is a role for LAF chairs and secretaries to encourage their members if they feel inundated, and retain their enthusiasm

2 Format of future regional LAF meetings

- Strong support for future meetings
- Today's format is a good one enabling learning from each other *and* experts/trainers, and should be repeated
- Regional meetings to fall after EAF meetings
- Specifically steered towards training
- Separate meetings to discuss local issues
- On site meetings to view issues in the field
- To continue to enable dialogue between chairs
- Attendance – useful to have 2 reps from each LAF and extras where appropriate/ special interests
- Should enable a two-way flow of information between the regional secretariat, and the region

3 Future training ideas/ requests

- Due to the diverse nature of the region, it may be useful to have those who have particular knowledge on a topic to produce briefing papers/ paragraphs, which the regional secretariat could then circulate training can then take place via more than the training day situation
- Training is necessary not only for the LAF members themselves, but in order for them to inform the public – signposting

- Visual impairment (sight disability speakers including Lawrence Player, Rehabilitation Officer, NYCC, Natural England staff and/or Losehill Hall trainer)
- Repairs to rights of way (speaker from National Trust?)
- Ethnic inclusion (Mosaic Project?)
- Marketing LAFs including use of websites
- Running a LAF
- Dealings with improper use of the rights of way network
- Educating people about the various types of PRoW (permissive/definitive)
- Quangos/ abbreviations
- Revisit CRoW act – in light of mapping, to continue momentum
- Gating Orders
- Access
- Motorbikes/motor vehicles – sustainability issues
- Cross-boundary consultation – does it work, best practise – many issues for LAFs that overlap different local authorities eg LTPs

Duncan Graham CBE
Chairman of The England Access Forum



Dear LAF Chair,

Review of the England Access Forum:

You will be aware from recent correspondence that Natural England and the England Access Forum are currently discussing future working arrangements. This is timely since it also corresponds to the decision taken at our formative meeting in May 2008, where we agreed to review progress after two years. We are now seeking your views as the Statutory Access Forums.

We recognise the good links between Natural England and LAFs which are developing regionally, and which we wish to continue to support.

In seeking your LAF's views we would be particularly interested in comments on

- The links between EAF and the LAFs through the regional coordinators.
- The effectiveness of the links between LAFs and Natural England at a national level through EAF.
- The added value that a national body representing LAFs can bring.
- The options for EAF's development.

The wealth of experience and knowledge resident within England's 81 Local Access Forums is invaluable and we believe that the England Access Forum has a key role to play representing the LAFs at the national level to Government, Natural England and other national bodies. We wish to see the EAF properly resourced, and your responses will help us assess what is needed.

Please do let us have your LAF's views and also any other comments you might wish to make. We would welcome your views by the end of September 2010 please to Andrew Mackintosh (Andrew.Mackintosh@naturalengland.org.uk), the Natural England secretary to EAF.

Yours sincerely

Handwritten signature of Duncan Graham in black ink.

Duncan Graham CBE
Chairman of England Access Forum

Handwritten signature of Rob Cooke in black ink.

Rob Cooke
Director Environmental Advice and Analysis
Natural England

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How to make your comments

You can make your comments on the West Leeds Gateway SPD during a six week period, from 15 June 2010 to 27 July 2010.

Comments should be made in writing or via email and be received no later than 12.00 (midday) on 27 July 2010. Comments should be sent to the Head of Forward Planning & Implementation, City Development, Leeds City Council,
2 Rossington Street, Leeds LS2 8HD
or by email to: ldf@leeds.gov.uk

Further Details

Further information about the West Leeds Gateway SPD is available from:
Forward Planning & Implementation,
City Development, Leeds City Council,
2 Rossington Street, Leeds LS2 8HD.
Telephone: 0113 2478075
Fax: 0113 2476484
Email: ldf@leeds.gov.uk



Seeking Independent Advice and Support

Yorkshire Planning Aid provides a free, independent and professional planning advice service to individuals and groups from within the Yorkshire and Humber region who cannot afford professional fees. The organisation may be able to assist groups and individuals who would like support and advice in order to get involved in this consultation process.

Contact our
Planning Advice Helpline:

Telephone: 0870 850 9808

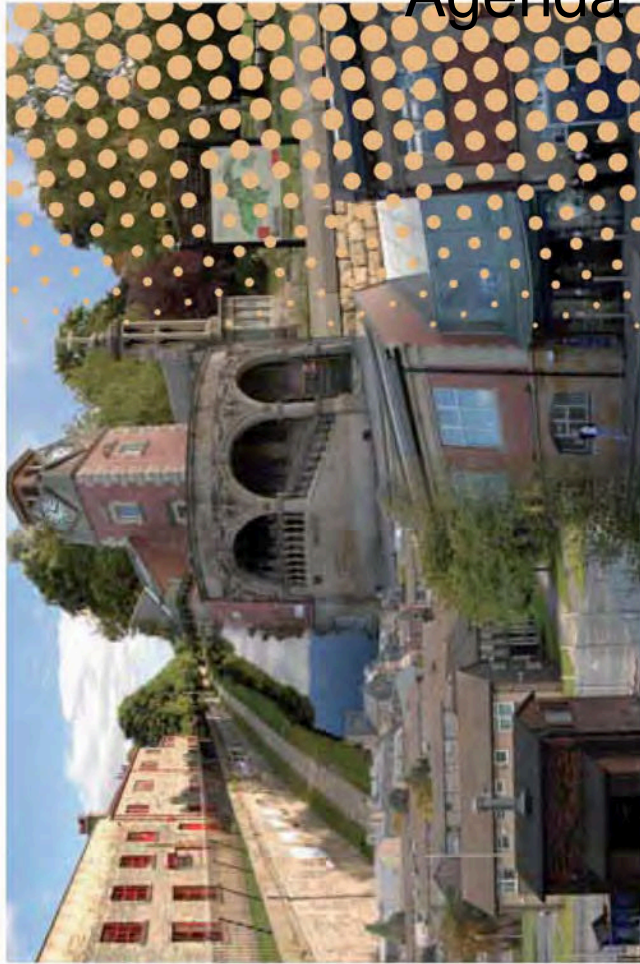
Email: ykcw@planningaid.rtpi.org.uk

The Studio
32 The Calls, Leeds LS2 7EW
www.planningaid.rtpi.org.uk



West Leeds Gateway

Leeds Local Development Framework



Supplementary Planning Document

Summary
June 2010

Exhibitions and Availability of documents

The West Leeds Gateway Supplementary Planning Document is accompanied by the Baseline Report; the Consultation Report.

These documents and the comments form are available to view on our website - www.leeds.gov.uk/ldf and are also available at the City Development Enquiry Centre, Leonardo Building, 2 Rossington Street, Leeds LS2 8HD, Monday-Friday 8.30am-5pm, except Wednesday 9.30am-5pm.

And at the following libraries:

- Central Library
- Armley Library
- Armley Heights Library

Staff will also be available (at certain times) at the following venues to answer questions

Armley Library:

15 June – 24 July 2010

Netto, Oldfield Lane:

21 June – 26 June 2010

New Wortley

Community Centre:

28 June – 3 July 2010

Somerfield Supermarket:

5 July – 10 July 2010

Armley Leisure Centre:

12 July – 17 July 2010

Description of the Area

The West Leeds Gateway area covers an area stretching from Armley Gytratory westwards along Tong Road towards the outer ring road (A6110).

It includes, New Wortley, Upper Wortley and Armley, Wortley Recreation Ground, Armley Park and the Leeds Liverpool Canal. Although close to the City Centre, it is not very well connected to it or the surrounding area.

What is a Supplementary Planning Document?

Supplementary Planning Documents are produced by the Local Planning Authority as part of a series of documents referred to collectively as the Local Development Framework (LDF). They provide more detail on a range of issues including site specific proposals for an identified area. The West Leeds Gateway Supplementary Planning Document (SPD) aims to promote regeneration and provide guiding principles on land use and design issues affecting housing, employment, transport, greenspace and community facilities.

Key Stages in Preparing the SPD

Work on the SPD (formerly Area Action Plan) started in 2005 with community consultation to identify key challenges and opportunities in the area.

The key stages were:

- Publication of Issues and Alternative Options – Autumn 2006
- Publication of Preferred Options – February 2008
- Informal consultation on the final plan – June 2009

The SPD has built on the results of the previous consultations on the earlier versions. This is your last opportunity to make your views known on the plan prior to its adoption. If you have any comments to make on it, now is the time to do this.

West Leeds Gateway - Vision & Key Objectives

The SPD is set out in 5, cross-cutting themes;

- **West Leeds - A Place to be Proud of**
- **A Green & Healthy West Leeds** - delivering better quality greenspaces and promoting healthier lifestyles and a sense of well being
- **A Well Connected Area** - achieving better links to neighbouring areas and promoting more sustainable transport choices
- **A Vibrant Town Centre and Local Centres** - making Armley a successful focus for local services
- **An Attractive Place to Live and Work** - creating a strong sense of place.

The overall vision of the West Leeds Gateway is to create a sustainable, successful and healthy community; creating a place the local community can be proud of and where people have good access to quality housing, attractive greenspaces and a vibrant economy.

To Strengthen Armley Town Centre and the local centres of New Wortley, Oldfield Lane and Whingate for shopping and other services, improving their general attractiveness, car parking, signage and pedestrian environment.

To help breathe new life into the industrial museum at Armley Mills and improve its physical links with the Cardigan Fields leisure complex.

To improve the quality of greenspaces making them more attractive for people to use, adding to the attractiveness of the area generally and improving people's sense of well-being.

To improve access to the river and canal corridor and develop this as a key feature which other green links will connect to.

Promote better links between the West Leeds area and adjoining neighbourhoods, including the City Centre, Holbeck Urban Village and the Kirkstall Road area.

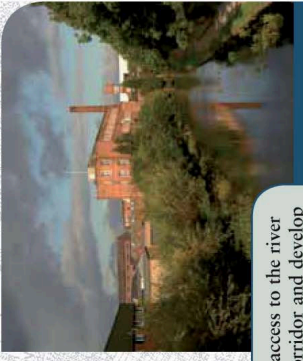
To secure the future of New Wortley as a vibrant community.

To make it easier and safer for people to move around the area on foot and by cycle, including those members of the community who are less physically able.

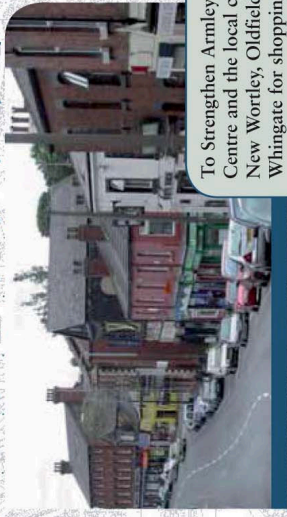
To de-clutter the area of unsightly adverts and introduce better coordinated signage to give the area an improved appearance and identity.

To improve the quality and choice of housing for local people and promote a more sustainable approach to development.

To protect employment areas which provide local jobs, e.g. along Armley Road, Stanningley Road and Tong Road.



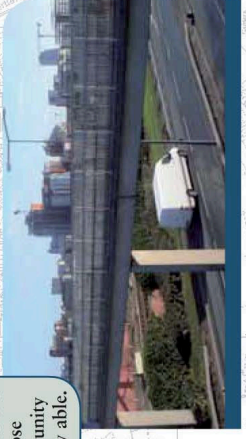
Castleton Mills



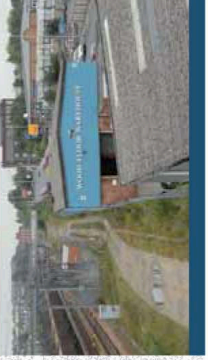
Armley Town Street



Wortley Recreation Ground

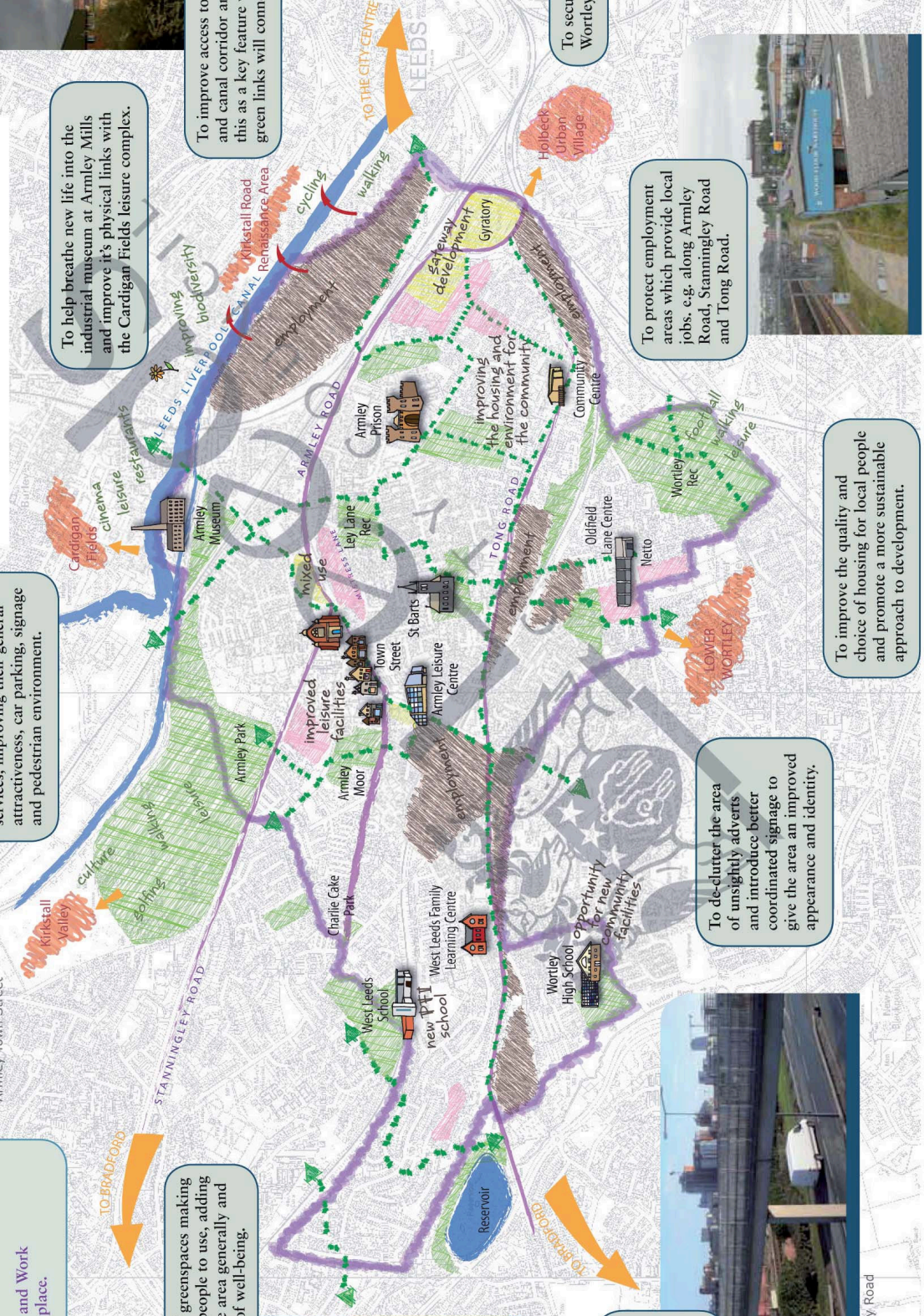


Armley Road



New Wortley Estate

Canal side



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